MEASURING FINANCIAL INCLUSION IN TURKEY

This brief summarizes the current state of financial inclusion in Turkey in terms of financial service usage and the level of access to financial services for individuals and small and medium-sized enterprises (SMEs).

INTRODUCTION

Turkey is the 16th largest economy in the world in terms of GDP, a member of G20, OECD and a candidate for European Union membership. Its population is technologically well-connected, with mobile and smartphone penetration close to that of major EU nations, yet fewer than 60% of adults have a bank account at a formal financial institution — less than across the EU and much less than the Turkish financial infrastructure could potentially accommodate. The Microfinance Centre (MFC), with support from the MetLife Foundation, carried out a short-term research project to explore financial inclusion issues in Turkey, specifically to:

- map information sources on usage and access to financial services and the availability of data
- assess the level and quality of financial inclusion of individuals and SMEs.

METHODOLOGY

The MFC uses its own diagnostic methodology (the “Access to Finance Scorecard”, or AFS) to comprehensively assess the state of financial inclusion at a country level. Research findings provide detailed evidence of the current state of inclusion and conditions that constitute access, and as such can be utilized to develop strategies to broaden and deepen national access to finance.
Recognizing that measuring financial inclusion can be technically complicated and resource intensive, our approach uses a step-wise method to measuring financial service access and use. To ensure affordability, this approach draws on available country-level data. Our research results can be used by a range of actors, such as financial institutions, policy makers, and central banks. Our methodology builds the World Bank's FinDex questions into its design, facilitating useful cross-country comparison while offering an in-depth analysis of country-specific issues not covered by global research.

The AFS framework assesses inclusion and access for individuals as well as firms (micro, small and medium enterprises). It considers financial inclusion from two perspectives:

- Usage of financial products and services: share of the population and different socio-economic groups using different types of financial services, including accounts, payments, deposit and investment products, credit and insurance.
- Access to financial services: the conditions conducive to access to financial services grouped into the supply-side, demand-side and policy-side considerations (see table below).

<table>
<thead>
<tr>
<th>Supply side</th>
<th>Demand side</th>
<th>Policy side</th>
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<tbody>
<tr>
<td>Financial Infrastructure</td>
<td>Quality of Access</td>
<td>Pro-Access Policies and Regulations</td>
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<tr>
<td>Physical (and virtual) presence of outlets (branches, ATMs, POS, etc.)</td>
<td>Proximity of providers, convenience of access, affordability, simplicity of application</td>
<td>Pro-inclusion regulation and banking provisions, active government policies to increase access to and use of financial services, consumer protection, developing the national payment system (for cashless transactions), savings and insurance schemes, as well as transparency and disclosure requirements</td>
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<td>Financial Services and Products</td>
<td>Public Confidence in the Financial System</td>
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<td>Availability of a range of products and services for different types of users</td>
<td>Trust in the security of savings, transactions, and the expectation of fair treatment by providers</td>
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<td>Financial Literacy</td>
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<td>Financial skills and knowledge, understanding basic terminology, ability to carry out transactions</td>
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INDIVIDUAL FINANCIAL INCLUSION

Financial service usage

Accounts and payments

- Bank account penetration is comparable with the average for upper-middle income countries and higher than the ECA average — 58% of adults hold a bank account.
- Almost all bank account holders (56.6% of adults) have a debit card.
- Only a third of bank account holders (18% of adults) access their bank account via internet.
- Electronic payments rarely used: 11% of adults pay bills online, although this exceeds usage in upper-middle income peer countries (8.2%).

Deposits and investments

- In general, the use of deposit products is low, but still higher than in other ECA countries.
- There is little information about the usage of different types of deposit/savings accounts.
- However, overall savings rates in Turkey are low compared to international rates.

Credit

- Credit card penetration is rather high — 48% of adults own a credit card, and consumer debt in Turkey currently equals 55% of household disposable income.
- Less than one-fifth of the adult population has a non-credit card debt (e.g. a loan) from a financial institution.
- Overall, access to consumer credit appears to be both easy and subject to lax policies, contributing to debt overhang and potential over-indebtedness of clients.

Account at a financial institution (% adults)

Ownership of deposit accounts (% adults)

Ownership of credit (% adults)
Insurance

- Inconsistencies in data from various sources make definitive conclusions difficult to draw.
- According to industry statistics:
  - Slightly more than half of adults (57%) have accident insurance, often bought as group insurance.
  - About one-third of adults are insured for life, often through group policies.
  - Natural disaster insurance covers mostly earthquakes and is held by 13% of adults.

Access to finance

Supply

Infrastructure

Institutional coverage

- Bank branch infrastructure is poorer than in comparable countries — on average, there are 19 branches per 100,000 adults.
- ATM penetration is better than in the ECA countries but below the EU level. The ATM network has been growing rapidly in the last few years — on average, there are 63 ATMs per 100,000 adults.

Geographic coverage

- Regions exhibit uneven density of bank infrastructure (branches and ATMs).
- Higher penetration rates prevail in Western regions, in particular in the Aegean (74 ATMs per 100,000 adults) and West Marmara (24 branches per 100,000 adults) regions.
- East Anatolia has the lowest branch and ATM penetration (8 branches and 25 ATMs per 100,000 adults).
Financial products and services

- Over half of banks offer a broad range of financial services to individuals, however, there is a group of banks (development and investment banks) which serve only corporate clients.

Banks offering financial products to individuals (%)

<table>
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<tr>
<th>Financial product</th>
<th>67%</th>
<th>65%</th>
<th>61%</th>
<th>59%</th>
<th>55%</th>
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<td>Mortgage credit</td>
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Source: Bank websites (accessed March 2014)

Demand

Quality of access

Affordability

- All banks charge current account maintenance fees of, on average, 7.88 TL (3.67 USD) per month.
- Only a few banks charge account opening fee.

Complexity of procedures

- Procedures for opening the account are simple and require few documents.
- A large number of banks (including those with the largest retail network) offer electronic access to bank accounts and payment options, thus bringing convenience to the use of the account.

Public perceptions and trust

- In general, trust towards various public and private institutions in Turkey is higher than in Western Europe.
- Still, financial institutions are among the least trusted — banks and other financial service providers are ranked as the third least worth confidence — the banking industry earns trust of only 36% of adults. Only trade unions and foreign investors earn less trust in Turkey.

Trust in institutions (% adults)

Source: Life in Transition 2010

- In the regions, the highest level of trust towards financial institutions is in East Anatolia — the region with the lowest density of bank branches and ATMs.
- Istanbul demonstrates quite high trust levels towards financial institutions.

Trust in banks in the regions compared to country average

Source: Life in Transition 2010

- Trust in banks compared to country average
  - >=20% higher
  - 10 to 19% higher
  - >= 10% lower
  - 10 to 19% lower
  - <=10% higher
Financial capability

**Financial knowledge**

- Financial knowledge of Turkish adults is lower than in other ECA countries, in particular with regards to understanding simple financial concepts.
- Seniors and individuals with over 5 children have the lowest knowledge.
- The highest knowledge is among educated and formally-employed people, but also among the self-employed.

**Financial behavior**

- Individuals in Turkey demonstrate poor financial behavior compared to the ECA average.
- As in other countries, long-term financial planning and frugality (not overspending or over-borrowing) are the most widespread practices.
- Turkish adults have a very low propensity to save compared to other ECA countries.

**Policy**

- Turkey is a member of Alliance for Financial Inclusion (AFI) — a national financial inclusion strategy is in development.
- Strong consumer protection — by-laws regulate annual interest rate calculations and early repayment discounts on credit.
- The Capital Markets Board is developing and implementing a Financial Education Strategy.
- Government-level institutions promote greater participation in savings and pension schemes, and also encourage recipients of state transfers to open accounts.
Accounts and payments

- 90.6% of SMEs have a bank account.
  
Source: Enterprise survey 2008

Credit

Use of debt financing

- 71% of SMEs have used debt financing within the last 6 months.
- Bank loans are the most common source of external financing, used by 58% of SMEs.
- Trade credit is the second most popular instrument, used by 47% of SMEs.
- Overdraft facilities, and leasing/factoring facilities, are less frequently used in Turkey compared to other EU countries.

Obstacles to using debt financing

- The biggest barrier to debt financing is the high cost of debt servicing.
- High collateral requirements are the second most important obstacle.

Future outlook

Firms look optimistically towards the future, expecting stability or even improvement in the supply of external financing.
Access to finance

Supply

Infrastructure

Institutional coverage

- 21 banks, or 43% of the total, provide SME loans.
- 74 specialized leasing companies offer leasing.
- 76 specialized factoring companies provide factoring services.
- 2 MFIs provide microcredit to low-income female entrepreneurs
- 2 public loan funds provide low-interest loans to SMEs.

Financial products and services

SMEs have access to a variety of financing products:

- Loans: Cash loans, discount and purchase loans, spot loans, day loans
- Overdrafts
- Credit cards
- Non-cash loans (letter of credit, letter of guarantee)
- Factoring/leasing services

Demand

Quality of Access

- Over 40% of SMEs do not see any obstacles to obtain financing.
- Low affordability, and high interest rates, on credit are perceived the biggest concern in using external funding affecting more SMEs in 2013 compared to 2 years previously.
- High guarantee requirements are the second most limiting factor in accessing SME credit, although experienced by fewer SMEs in 2013 than in 2011.
- SME credit is usually indexed to foreign currencies, so currency fluctuations affect credit cost.
- Long-term loans (over 10 years) are rarely available, limiting larger investments in company development
Public perception and trust

- Access to finance is not the biggest problem facing Turkish SMEs. As only 16% consider lack or limited access to be the biggest constraint, making it fourth in the list of pressing concerns.
- The most pressing problems for Turkish SMEs (mirroring other EU28 firms) are difficulties in finding customers, capable staff and experienced managers, as well as high costs of running the business.
- Over half of SMEs see the availability of various funding instruments as unchanged in recent years.
- However, the number of SMEs noticing improved access is growing. For instance, 37% of SMEs saw better access to equity, while almost quarter of SMEs noticed improvements in availability of bank loans.
- Less than 10% noted a deterioration in availability of various forms of financing.

**Business confidence**

- Optimistic attitudes prevail in retail trade and services, with a prevalence of firms with a good business situation and turnover in the last 3 months, and positive expectations regarding turnover, employment and investment in the next 6 months.
- Over the last three years, the construction sector shows the lowest levels of optimism.

**Most pressing problems for SMEs**

Source: EU SAFE 2013

**Perception of changes in the availability of financing in the last 6 months**

Source: EU SAFE 2013

**Sectoral confidence index**

The index takes values between 0 and 200, whereby values above 100 indicate an optimistic outlook.

There are no separate surveys measuring financial capability of entrepreneurs.

### Policy

- Turkey is one of the co-chairs in SME Finance Sub-Group of the Global Partnership for Financial Inclusion (GPFI).
- A number of programs exist to support micro, small and medium-sized enterprises:
  - KOSGEB: consultancy, training, technology development, innovation, quality improvement, export orientation, interest rate subsidies.
  - The Turkish Guarantee Fund (KGF) provides guarantees to SMEs applying for bank credit.
  - The SME Venture Capital Investment Trust (KOBI A.S.) is a risk capital intermediation.

### Conclusions

#### Level of financial service usage

<table>
<thead>
<tr>
<th>Individuals</th>
<th>SMEs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Usage level for different financial services comparable to that of other ECA countries:</td>
<td></td>
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<tr>
<td>• High percentage of the unbanked population</td>
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<td>• Low saving rates</td>
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<tr>
<td>• High credit card penetration</td>
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<tr>
<td>Broad SME credit usage, with many firms taking bank loans and expecting to continue using external funding.</td>
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<tr>
<td>Enterprise credit available from the majority of deposit banks (state-owned and foreign).</td>
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</tbody>
</table>

#### Level of access to financial services

- Good supply of finance, with banking infrastructure comparable with peer countries.
- However, uneven distribution between regions, with very low penetration of bank branches and ATMs in East Anatolia – the poorest region with low population density.
- On the demand-side: financial education worse than the comparable countries.
- In the policy area: a number of efforts underway to remove barriers and improve financial inclusion. However, effectiveness has not yet been measured.
- Reasonably good supply of financial services, with conditions of access seen by SMEs as improving.
- High interest rates are the main limiting factor, mitigated by state-subsidized credit availability.
- On the demand side: lack of information about the level of financial capability and attitudes, limiting understanding of SME preparedness for better financial inclusion.
- Policy area: government focus on improving financial inclusion of SMEs — SME financial access at the top of G20 agenda.
Availability and quality of data on financial inclusion

- Low availability of local data sources regarding the financial service usage levels.
- Quite good information about various aspects of access, in particular about the banking infrastructure, trust and confidence, and financial capability.
- However, poor disaggregation of data by socio-economic groups, hence little information about usage and access to financial services by low-income and vulnerable groups.
- A number of data types available with the regional breakdown, but insufficient for conducting full regional analysis.

- Data about the service usage level and perception of the quality of access to external funding easily available from European Commission statistics, updated annually.
- Possible comparisons with EU countries.
- Lack of information about usage of other types of financial services, including savings and investment or insurance.
- No segmented usage and access information by firm characteristic (size, business type, region).
- Little information about the quality of access in terms of product conditions.
- Lack of information about level of financial capability and attitudes.

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### About the Access to Finance Scorecard (AFS)

Our cost-effective methodology allows us to monitor access to finance using available data across a number of key dimensions (see chart).

Learn more at [www.mfc.org.pl](http://www.mfc.org.pl)
About MetLife Foundation (MLF)

MetLife Foundation was created in 1976 to continue MetLife’s long tradition of corporate contributions and community involvement. Today, the Foundation is dedicated to advancing financial inclusion, committing $200 million over the next five years to help build a secure future for individuals and communities around the world.

MetLife Foundation is affiliated to MetLife, Inc. a leading global provider of insurance, annuities and employee benefit programs, serving 90 million customers. Through its subsidiaries and affiliates, MetLife holds leading market positions in the United States, Japan, Latin America, Asia, Europe and the Middle East.

For more information visit www.metlife.org

About the MFC

The Microfinance Centre (MFC) is a regional microfinance resource center and network. Our mission is to contribute to poverty reduction and the development of human potential by promoting a socially-oriented and sustainable microfinance sector that provides adequate financial and non-financial services to a large numbers of poor families and micro-entrepreneurs.

Our 104 members are committed to advancing the mission of MFC throughout Europe and Central Asia. They represent a diverse range of institutional types along the microfinance value chain: from non-bank and bank service microfinance providers, support organizations (including national and international networks), investors and donors. Together, they work in 33 countries and deliver financial services (mainly credit) to well over 5 million micro-entrepreneurs, small and medium enterprises or/and low-income households.

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